REQUEST FOR EXPRESSIONS OF INTEREST

(CONSULTING SERVICES – FIRMS SELECTION)

**Republic of Serbia**

**Enabling Digital Governance in Serbia (EDGe)**

**Project ID No. P164824**

**Assignment Title: Legal Review for E-Wallet Implementation**

**Reference No. SER-EDGE-CQS-CS-25-66**

The Republic of Serbia has received financing in the amount of US$ 50,000,000 equivalent from the World Bank toward the cost of the Enabling Digital Governance Project (EDGe), and intends to apply part of the proceeds for consulting services.

The Government of Serbia is committed to accelerating its digital transformation to enhance public service delivery, administrative efficiency, and transparency. A central element of this transformation is the establishment of an electronic wallet (e-wallet) system intended to securely digitize and streamline access to and verification of essential personal documents and public services. This initiative aligns with global best practices and the European Union's Electronic Identification, Authentication, and Trust Services regulation (eIDAS2), responding to a growing demand for secure and user-friendly digital identification solutions.

The scope of assignment for consulting services include:

* The consulting firm is expected to conduct an in-depth legal analysis covering specific Serbian laws, regulations, bylaws, and relevant government decisions associated with the identified priority use cases. Initially, the firm will perform a detailed examination of legislation related to civil registration for birth and marriage certificates, healthcare regulations and insurance provisions, traffic and transportation legislation applicable to driver’s licenses and vehicle registrations, and immigration and residence policies affecting foreign nationals.
* Following the initial analysis, the firm will evaluate existing legal provisions within these sectors related to digital identity, electronic transactions, data protection, cybersecurity, and trust services. This assessment will identify specific legislative barriers or gaps that hinder the digitization and integration of these priority services into the e-wallet.
* Furthermore, the consulting firm will assess the alignment of Serbian legislation with eIDAS2, international standards, and best practices. Recommendations for detailed legislative amendments will be formulated, clearly specifying changes necessary to eliminate identified barriers, ensure interoperability, maintain high security standards, and facilitate effective and compliant implementation of the e-wallet system across the defined priority use cases.
* Preparation of amendments to regulations that need to be changed on a turnkey basis.
* Support the working group for the establishment of a Digital ID wallet in preparation of a regulatory framework for Digital ID wallet establishment.

The consulting firm shall perform the Services over 5 (five) months, approximately.

The detailed Terms of Reference (ToR) and Request for Expressions of Interest (REoI) for the above referenced consulting services are posted on the website of the OITeG at <https://www.ite.gov.rs/edge>

The Central Fiduciary Unit (CFU) of the Ministry of Finance now invites eligible consulting firms (“Consultants”) to indicate their interest in providing the Services. Interested Consultants should provide information demonstrating that they have the required qualifications and relevant experience to perform the Services.

The short listing criteria are:

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| *#* | *Criteria* | *Weight* |
| 1 | General experience of the firm | **50** |
| 2 | Specific experience of the firm related to the assignment | **50** |

# Consultant Qualifications:

* The consulting firm should possess demonstrated experience in legal analysis related to digital services, e-government initiatives, and digital identity frameworks.
* Experience in legal analysis related to digital services, e-government initiatives, and digital identity frameworks with alignment with EU standards such as eIDAS2 is preferable.
* The consulting firm should demonstrate experience with international best practices in digital identity, data protection, electronic transactions, and EU regulatory frameworks
* The consulting firm should demonstrate experience in working closely with government agencies and public sector stakeholders.
* Experience with projects funded by or implemented in partnership with international donors (i.e. the World Bank), will be highly advantageous.
* Experience with digital transformation projects in high-income countries is preferable.

The attention of interested Consultants is drawn to paragraphs 3.14, 3.16 and 3.17 of the ***World Bank’s Procurement Regulations for IPF Borrowers – Procurement in Investment Project Financing Goods, Works, Non-Consulting and Consulting Services (July 2016, revised November 2017 and August 2018)*** (“the Regulations”) setting forth the World Bank’s policy on conflict of interest.

Consultants may associate with other firms to enhance their qualifications, but should indicate clearly whether the association is in the form of a joint venture and/or a sub-consultancy. In the case of a joint venture, all the partners in the joint venture shall be jointly and severally liable for the entire contract, if selected. Consultant shall submit reference list indicating name and description of the contract, name of the client and its representative including his/her email.

A Consultant will be selected in accordance with the *Consultant’s qualifications based selection (CQS)* method as set out in the Regulations.

Further information can be obtained from the CFU at the address below from 09:00 to 15:00 hours.

Expressions of interest in English language must be sent in a written form to the **E-mail** address below, by **September 08, 2025, 12:00 hours, noon**, local time.

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